"Ante Portas – Security Studies" 2021, No 2(17) DOI: 10.33674/220216

Davit KUKHALASHVILI<sup>1</sup> Georgia

# INTRODUCTION OF THE CLASSIFICATION IN ACCIDENT RISK FACTORS, ITS INFORMATION CONTROL AND RESPONSE ELEMENTS AT THE NATIONAL CENTRE FOR TUBERCULOSIS AND LUNG DISEASES

#### Abstract:

The current situation in terms of labour safety in the country is directly reflected in the process of stable development of the state. It is significantly connected to maintaining the skilled and strong working population in the state, and establishing and preserving a safe investment environment, which makes this field the most important one for the national security of the country. National Centre for Tuberculosis and Lung Diseases is trying to create and improve a safe working environment based on state position. This research also serves to share foreign experiences and respect the legislation of own state. Increasing awareness of information related to risk factors of accidents, occupational safety and risk assessment processes will further improve labour safety at the National Centre for Tuberculosis and Lung Diseases. In order to create sustainable national security within the states, complex measures are aimed at creating and strengthening a system of preventive labour safety. All employees have an obligation to take important preventive actions in the workplace and on the ground to prevent accidents, and occupational diseases, and to protect the health and life of the employees and others. In the process of organizing a safe working environment, special attention is paid to the identification of accident risk factors and the establishment of an information security process characterized by timeliness, reliability and completeness. Accordingly, since we will have a definite accident risk classifier, we can formulate a solid information security system. Such approaches help

<sup>&</sup>lt;sup>1</sup> Davit Kukhalashvili, Assoc. Prof. Georgian Technical University. Head of the Infection Control, Monitoring and Occupational Safety Supervision Service at the National Centre for Tuberculosis and Lung Diseases. Email: davit\_kukhalashvili@ciu.edu.ge.

organizations, companies and manufacturing establishments to avoid any accidents in the workplace, respectively financial, moral and legal damage.

## Keywords:

Tuberculosis and Lung Diseases, Risk Factors, Information control, Labour Safety

#### Introduction

The National Centre for Tuberculosis and Lung Diseases systematically plans and implements preventive measures based on the legislation of Georgia and international experience, processes of the incident and failed accident investigation, video training, video instruction, systematic procedures and instructions. The already mentioned opinion is confirmed by the statistical data, according to which:<sup>2</sup> The following measures were taken by the National Centre for Tuberculosis and Lung Disease Infection Control, Monitoring and Occupational Safety Service for January-November 2021: In terms of occupational safety, 1137 incidents were reported (including 2 incidents belonging to the minor accident category, a team investigation process was conducted around the failed 43 accident cases). In order to prevent a recurrence of incidents, the target groups and their leaders received 90 instructions, and 193 training (including 84 video training). There were 47 units of work safety procedures/instructions established, and an electronic library regarding labour safety. Systematically, the results of assessing the situation and risks were sent to employees by e-mail. Employees of all ranks, industry specialists and trade union representatives participated in all these processes. It should be noted that since January 2020<sup>3</sup> the assessment of the workplace / on-site situation is carried out taking into account the physical, chemical and biological risk factors, which are based on Finnish experience and do not conflict with Georgian legislation, according to which:<sup>4</sup>

<u>Physical factors</u> are: temperature, humidity, air velocity, heat radiation, ionizing and non-ionizing radiation, industrial noise, ultrasound, infrared, vibration, predominantly fibrogenic aerosols (dust), lighting, aerosols, and

118

\_

<sup>&</sup>lt;sup>2</sup> Analytical document on the work done by the National Centre for Tuberculosis and Lung Diseases, Infection Control, Monitoring and Occupational Safety Supervision Service from January to November 2021, N4985/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 30.11.2021, pp. 3-21.

<sup>&</sup>lt;sup>3</sup> Occupational safety assessment methodology (instruction) N 64/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 18.01.2020, p. 3.

<sup>&</sup>lt;sup>4</sup> Organic Law of Georgia: On Labor Safety, Georgian Parliament, Tbilisi 2019, <a href="https://matsne.gov.ge/document/view/4486188?">https://matsne.gov.ge/document/view/4486188?</a> Publication=1> (30.12.2021).

electrodes; <u>Chemical factors</u> include: chemical substances obtained, some substances of a biological nature (antibiotics, vitamins, hormones, enzymes, protein preparations) and/or substances for the control of which chemical analysis and detection methods are used; <u>Biological factors</u> are viruses, living cells and spores, pathogenic microorganisms, microorganisms in preparations – produces.

The analysis of the mentioned sources shows that the risk factors of accidents are not taken into account in Georgian legislation. Consequently, the need to assess the situation and risks is not on the agenda. According to the labour safety policy of the National Centre for Tuberculosis and Lung Diseases, the centre is constantly striving to create and improve safe working conditions. Based on this principle, the classification of accident risk factors is prioritized on the agenda and it is introduced in the centre.

### **Accident Risk Factors**

Nowadays they different risk factors for accidents:

- 1) <u>Danger of slipping</u>. Such a danger may arise when exposed to the workspace, in certain when: there is a risk of slipping on the floor, stairs and corridor due to a faulty sorting-cleaning process. The same danger is posed by ignoring the process of proper clearing of the roadway that is exposed to frost. The probability of danger increases when food and water are spilt on the floor and it is not possible to clean them in time. The danger is on the surface, the floor is wet, and the place is not fenced, no proper warning sign is placed;
- 2) Danger of falling. Such a danger may arise when faced with a workplace with the following situation: the carriage of a cargo of a certain size when its transporter's field of vision is limited. The probability of danger is increased when the use of a damaged staircase in the workspace/place, the space and the place where the floor is damaged, which increases the probability of raising the foot or turning the foot. The danger is expected when obstructive objects are fixed at the places/exits, and when the employee is walking on the stairs with a load, the employee makes a sharp turn, which is an important reason for the loss of balance. The danger may arise while ensuring the timely completion of the work process by the employee, at a pronounced speed, while moving a large number of items at once.
- 3) <u>Fall from heights</u>, ascents and descents. Such a hazard may arise when there is a need to ascend and descend at the workplace/site and there is a risk of damage due to: faulty roads, frozen, wet surfaces, lack of dams, roads and general warning signs and railings. The probability of danger is increased if age-worn stairs are used during work, as well as

- when there is an insufficiency of personal protective equipment. Danger may arise when using non-factory scaffolding in the workplace, in case it is not designed correctly, in case of non-standard height of the scaffolding railing someone might fall;
- 4) <u>Density between subjects</u>. Such a danger may arise when there are moving objects in the workplace that can cause full body/partial mutilation in the process of movement;
- 5) <u>Danger of staying indoors</u>. Such a danger may arise when there is a very small exit in the workspace, which creates the risk of being stuck in a narrow and cold building;
- 6) <u>Electrical appliances and static electricity</u>. Such a danger may arise when we come across the use of faulty equipment in the workplace, which poses a risk of electrical damage or a high probability of a fatal outcome:
- 7) <u>Cargo shipments and other movements.</u> Such a danger may arise in the workplace: when transporting cargo, we might see damaged/impaired transport equipment, where there are no pedestrian paths and road safety signs. <u>The probability of danger</u> is increased if a significant part of the road surface is damaged on the road section;
- 8) Oxygenless or lack of oxygen. Such a danger may arise when loads/items in the workplace/workplace, indoors, as well as in closed containers are distinguished by oxygen uptake;
- 9) <u>Danger of getting into the water.</u> Such a danger may arise when there is no salvation despite the high probability of drowning;
- 10) <u>Dangers of falling objects/items</u>. Such a danger may arise when objects and things fall into the workplace and fall on the employee / other people, there is a high probability of getting injured in the form of a wound and a cut;
- 11) <u>Lack of individual and collective remedies.</u> Such a threat may arise when there are no individual and collective remedies to prevent an accident in the workplace, or they exist but are not being used;
- 12) <u>Dangerous jobs and risks.</u> Such a danger may arise when the workplace is faced with the thought of organizing work in a high-risk environment, using hazardous methods, excluding compliance with procedures and instructions, and refusing to use protective equipment;
- 13) Special situations and disadvantages. Such a threat may arise when appropriate work is carried out in the workplace/on-site to eliminate special situations and deficiencies, at which time there is still a high probability of an accident occurring because the work is being carried out in violation of safety norms and requirements;
- 14) <u>Alcohol and drug use.</u> Such a threat may arise when the employees at the workplace are in a state of a hangover or under alcohol and drug

use;

- 15) <u>Deficiencies in emergency alarms and rescue equipment.</u> Such a threat may arise when faced with an inoperable security system at work / onsite, with inadequate faulty alarms, or with faulty rescue equipment;
- 16) <u>Disadvantages in the first aid system.</u> Such a danger may arise when there is no person in charge of first aid detection in the workplace / on-site or there is no training provided in this area, and there are no first-aid facilities on-site.

After defining the classification of accident risk factors, we can describe the important segments of information provided as follows:

- 1) Physical and video monitoring of the Centre for Tuberculosis and Lung Diseases:
  - 1. Infection Control, Monitoring and Occupational Safety Supervision Service:
    - a) <u>Supervisor</u> (actions to obtain information: workplace visits, analysis of daily reports, telephone, radio communication);
    - b) <u>Video monitoring specialist</u> (actions to obtain information: workplace visits, video monitoring, telephone, radio communication);
    - c) <u>Physical monitoring specialist</u> (actions to obtain information: bypassing workplaces, using telephone, radio):
    - d) Occupational Safety Specialist (actions to obtain information: planned and necessary visits to workplaces, telephone, radio communication);
    - e) <u>Epidemiologist</u> (actions to obtain information: planned and necessary rotation of workplaces, telephone, radio communication):
    - f) <u>Specialist-Analyst Supervisor</u> (actions to obtain information: analysis of daily reports, by telephone, using radio communication);
    - g) Specialist in the field of environmental protection (actions to obtain information: Planned bypassing workspaces, using telephone, radio communication);

Monitoring contains all the means of providing information: internal telephone connection, mobile communication means, service e-mail, radio communication, daily, report on work performed, etc.

2) Contractor of the Centre, Relevant service of the Security Police Department of the Ministry of Internal Affairs, whose function includes physical and video monitoring of the centre's perimeter (means of providing information: internal telephone connection, mobile

- communication, service e-mail, radio communication, daily work report, etc).
- 3) Head of all departments of the Centre and employees of the Centre, on the basis of personal notification (means of providing information: internal telephone connection, mobile communication, e-mail of the service, report card, verbal / written statement, etc.);
- 4) Other (contractor, visitor, principal, etc.) and third-party (patient) in the centre's workspace on the basis of a personal message (means of providing information: internal telephone connection, mobile communication, service e-mail, verbal/written application and Other).

If the collection of information on the above risk factors during physical monitoring is simplified, incomplete coverage of video monitoring in compliance with Georgian legislation becomes an important favourable condition for information restriction. Nevertheless, the above-listed information sources appear to be limited circumstances for the information vacuum.

Good understanding, timely retrieval and accurate analysis of information on accident risk factors provide an important opportunity to avoid accidents in a timely manner. For example:

Case 1 - Danger of slipping. Video and physical monitoring specialists on duty noticed that the workspace of the centre was covered with snow at 05:30, including the section of the road used for traffic – downhill. Due to the rapid variability of temperature, the road froze and the entry of vehicles by 08:30 hours increased the likelihood of road accidents. 30 minutes before the start of the service, the specialists make a decision to completely restrict traffic until the danger is eliminated. This will be the right thing to do, as documenting and forwarding information to the management team carries some risk, and if traffic continues, there is a high probability that an accident will occur.

<u>Case 2 - Danger of falling</u>. At 12:30 pm at the reception of the centre, the employees left the folding stairs at the workplace after use, which created a danger of falling due to the high intensity of the movement of third parties – patients in this area. The video surveillance officer created a document confirming the incident to be entered and sent to the "Analytical Report of the work to be performed" the next day. <u>This was not a correct action</u>, because according to the principles of timely prevention of danger, a specialist could carry out the process of informing a competent person by telephone or radio to rectify the situation (timely removal of the ladder).

Upon receipt of the information on accident risk factors, the occupational safety specialist/specialist-analyst sends a warning/instruction document to the target groups on specific factors to ensure timely rectification of the situation, at the same time, a risk assessment is being organized and a group investigation with the qualification of 'failed accident' is being carried out (including with the participation of a trade union representative). At present, the National

Centre for Tuberculosis and Lung Diseases provides the highest quality information on physical, chemical, biological and ergonomic risk factors, according to the *Situation Study Document*<sup>5</sup>, which is the supporting document for risk assessment by the centre's divisions. As for accident risk factors, they are not separated and are linked to physical hazard factors. Therefore, it would be appropriate to separate accident risk factors from other types of hazards and to properly complete and review the assessment document.

Nowadays, group investigations are underway at the Centre into 'Accidents' and 'Failed Accidents'. Accordingly, it should be considered acceptable to make an appropriate change in the form already adapted according to the research sub-directions:

- Danger of slipping;
- Danger of falling;
- Falling from a height, ascents and descents;
- Density between objects;
- Danger of staying indoors;
- Electrical appliances and static electricity;
- Cargo shipping and other movements;
- Oxygenless or lack of oxygen;
- Danger of getting into the water;
- Dangers of falling objects;
- Lack of individual and collective remedies;
- Dangerous jobs and risks;
- Special situations and shortcomings;
- Alcohol and drug use;
- Deficiencies in emergency alarms and rescue equipment;
- Disadvantages in the first aid system.

One of the most important processes is to control the implementation of the recommendations given as a result of risk assessment and/or warning instruction on accident risk factors, which is a favourable condition for the elimination of hazards in the research direction<sup>8</sup>. Therefore, according to the

\_

<sup>&</sup>lt;sup>5</sup> Methodology for assessing the situation at the facility in terms of occupational safety (instruction), N 69/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 28.01.2020, p. 4.

<sup>&</sup>lt;sup>6</sup> Procedure for investigation and registration of accidents (incidents) that failed at the workplace/place, N 691/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 20.02.2020, pp. 1-9.

<sup>&</sup>lt;sup>7</sup> Rules for registration, investigation and reporting of accidents at work/on-site, N 2147/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 27.05.2021, pp. 1-16. <sup>8</sup> Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of Regions on an EU Strategic Framework on Health and Safety at Work 2021-2027, Occupational safety and health in a changing world of work Brussels, COM(2021) 323 final, 28.6.2021,

research, the <u>facts of non-correction of the situation should be considered as the basis for the investigation</u> of the incident with the qualification of 'accident risk factors'.

#### Conclusion

- 1) The assessment of the workplace situation should be carried out in conjunction with the physical, chemical and biological risk factors for accident risk factors, based on Finnish experience and not in conflict with Georgian law<sup>9</sup>.
- 2) Gathering, generalization and analysis of information on risk factors for accidents in the workplace will be carried out through the classifier referred to in the study, including the use of physical and video monitoring;
- 3) The occupational safety specialist will carry out the risk assessment process based on the site risk assessment document using the Accident Risk Factor Classifier.
- 4) Regarding the risk factors of accidents, it will be possible to make the change in the existing form for the investigation of group 'accident' and 'failed accident' in the centre, in compliance with the subdirections of the investigation. This will be significant for the analytical processes.
- 5) Similar to existing hazards, existing control mechanisms will be implemented to monitor compliance with the risk assessment and/or warning-instruction recommendations, which will be a favourable condition for excluding hazards in the study area. Therefore, according to the research directions, the facts of non-correction of the situation will be considered as the basis for the investigation of the incident, qualified as 'accident risk factors';
- 6) By creating the situation described in paragraphs 1-5, a favourable environment will be created in the centre to improve safe working conditions<sup>10</sup>.

<sup>&</sup>lt;a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:52021DC0323&qid=1626089672913">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:52021DC0323&qid=1626089672913</a> (30.12.2021).

<sup>&</sup>lt;sup>9</sup> Workplace risk assessment (practical guide), The Finnish Experience, Georgian Employers' Association (GEA), Tbilisi 2016.

<sup>&</sup>lt;sup>10</sup> International Labour Organization, A 5 STEP GUIDE for employers, workers and their representatives on conducting workplace risk assessments, 2014 <a href="https://www.ilo.org/wcmsp5/groups/public/---ed\_protect/---protrav/---safework/documents/publication/wcms\_232886.pdf">https://www.ilo.org/wcmsp5/groups/public/---ed\_protect/---protrav/---safework/documents/publication/wcms\_232886.pdf</a> (30.12.2021).

#### **BIBLIOGRAPHY:**

- 1. Analytical document on the work done by the National Centre for Tuberculosis and Lung Diseases, Infection Control, Monitoring and Occupational Safety Supervision Service from January to November 2021, N4985/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 30.11.2021
- 2. Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of Regions on an EU Strategic Framework on Health and Safety at Work 2021-2027, Occupational safety and health in a changing world of work Brussels, COM(2021) 323 final, 28.6.2021, <a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:52021">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:52021</a> DC0323&qid=1626089672913>
- 3. International Labour Organization, *A 5 STEP GUIDE for employers, workers and their representatives on conducting workplace risk assessments*, 2014 <a href="https://www.ilo.org/wcmsp5/groups/public/---ed\_protect/---protrav/---safework/documents/publication/wcms\_232886.pdf">https://www.ilo.org/wcmsp5/groups/public/---ed\_protect/---protrav/---safework/documents/publication/wcms\_232886.pdf</a>
- 4. Methodology for assessing the situation at the facility in terms of occupational safety (instruction), N 69/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 28.01.2020Occupational safety assessment methodology (instruction) N 64/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 18.01.2020
- 5. Occupational safety assessment methodology (instruction) N 64/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 18.01.2020
- 6. Organic Law of Georgia: On Labor Safety, Georgian Parliament, Tbilisi 2019, <a href="https://matsne.gov.ge/document/view/">https://matsne.gov.ge/document/view/</a> 4486188? Publication=1>
- 7. Procedure for investigation and registration of accidents (incidents) that failed at the workplace/place, N 691/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 20.02.2020
- 8. Rules for registration, investigation and reporting of accidents at work/on-site, N 2147/05, National Centre for Tuberculosis and Lung Diseases, Tbilisi 27.05.2021
- 9. Workplace risk assessment (practical guide), The Finnish Experience, Georgian Employers' Association (GEA), Tbilisi 2016